

27 June 2011

FOR ACTION

Legal Aid SA: Regional Operations Executives

Justice Centre Executives High Court Unit Managers Other Legal Aid SA staff

Other:

Accredited Judicare Legal Practitioners

Agent Legal Aid Officers at Magistrates' Courts

FOR INFORMATION

Judiciary: The Chief Justice

The President of the Supreme Court of Appeal Judges President: South Gauteng High Court

North Gauteng High Court North West High Court Limpopo High Court Free State High Court Northern Cape High Court Western Cape High Court

Eastern Cape High Court, Grahamstown Eastern Cape High Court, Port Elizabeth Eastern Cape High Court, Mthatha Eastern Cape High Court, Bhisho

KwaZulu-Natal High Court, Pietermaritzburg

KwaZulu-Natal High Court, Durban

Land Claims Court Labour Appeal Court Labour Court

The Magistrates Commission

Legal Practitioners: The Law Society of the Northern Provinces

The Law Society of the Cape
The Law Society of the Free State
The Law Society of KwaZulu-Natal
The Law Society of South Africa

National Association of Democratic Lawyers

Black Lawyers Association

General Council of the Bar of South Africa

Cape Bar Council

Eastern Cape Society of Advocates (Grahamstown)

Your voice. For justice.



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Eastern Cape Society of Advocates (Port Elizabeth)

Northern Cape Society of Advocates

Society of Advocates of the Free State

Society of Advocates of Natal (Pietermaritzburg)

Society of Advocates of Natal (Durban)

Society of Advocates of Mpumalanga

Pretoria Society of Advocates

Society of Advocates of SA (Witwatersrand Division)

North-West Bar Association

Bisho Society of Advocates (Bisho City)

Bisho Society of Advocates (East London)

The Society of Advocates of Transkei

Thohoyandou Bar Council

National Forum of Advocates

Church Square Association of Advocates

Consilium Group of Advocates

Prosecution: The National Director of Public Prosecutions

Director of Public Prosecutions: South Gauteng

North Gauteng North West Limpopo Free State Northern Cape Western Cape

Eastern Cape, Grahamstown Eastern Cape, Port Elizabeth Eastern Cape, Mthatha

Eastern Cape, Bhisho

KwaZulu-Natal, Pietermaritzburg

KwaZulu-Natal, Durban

Dept of Justice & Constitutional Development: Director-General

Registrar: Constitutional Court

Supreme Court of Appeal South Gauteng High Court North Gauteng High Court North West High Court Limpopo High Court Free State High Court

Northern Cape High Court

Western Cape High Court

Eastern Cape HC, Grahamstown Eastern Cape HC, Port Elizabeth

Eastern Cape HC, Mthatha Eastern Cape HC, Bhisho

KwaZulu-Natal HC, P'mburg KwaZulu-Natal HC, Durban Land Claims Court Labour Appeal Court Labour Court

Media: De Rebus

Advocate

Other: Human Rights Commission

Judicial Inspectorate of Prisons

Public Protector

Commission on Gender Equality

Dear Sir/Madam

CIRCULAR NUMBER 1 of 2011 AMENDMENTS TO THE LEGAL AID GUIDE 2009

Notice is hereby given that the board of Legal Aid South Africa has approved the following amendments to the 2009 Legal Aid Guide (11th edition). The contributions scheme set out below will come into operation on 1 July 2011. The striking through of words indicates the deletion of such words and the underlining of words indicates the insertion of new text.

1. CHAPTER 5

1.1 PARAGRAPH 5.1.1 page 71

511 MEANS TEST ENQUIRY — 32 STEPS

✓ These guidelines set out 2 steps for determining qualification for legal aid through
the means test in criminal or civil matters, and a 3rd step_In criminal cases where the
means test is exceeded by the applicant, then legal aid should be refused and the legal
aid applicant should be advised of the right to appeal in accordance with Annexure L. A
legal aid applicant must qualify both in respect of gross monthly income and net assets
to pass the means test.

See Annexure L on page 264.

First:

 The legal aid applicant completes, or is assisted in completing, the legal aid application.

⇒ See Annexure C on page 220.

 If the applicant is unemployed and has no income or assets, or receives only a State grant or old age pension from the South African Social Security Agency (SASSA), the

- enquiry is completed.
- If the applicant is employed, or has an income and/or assets, then the process continues to the next step.

Second:

- The person receiving the legal aid application determines whether the legal aid applicant is single or a member of a household or a child.
- For more information, see 5.1.4 on page 73, 5.1.5 on page 74 or 5.1.2 on page 73.
 - · The legal aid applicant completes the means test in the normal manner.
- ⇒ See Annexure G1 & G2 on page 251.
 - If the legal aid applicant qualifies for legal aid under the means test, the legal aid applicant is both indigent and is unable to afford the cost of his/her own legal representation.
 - If the legal aid applicant qualifies under the means test, this ends the enquiry into the legal aid applicant's ability to pay for the cost of his/her own legal representation.
 - If the legal aid applicant is seeking legal aid in a criminal case being heard before a Regional Court or a High Court, but does not pass the means test, and does not fall within the JCE's or ROE's discretion under 5.1.14 or 5.1.15, then legal aid must be refused and the legal aid applicant must be advised of his/her right to appeal against the refusal of legal aid in accordance with Annexure L. then it must be assessed whether the applicant, despite failing the means test, will be able to afford the cost of legal representation. This assessment will include an investigation of the complexity and duration of the trial, and the process must continue to the next step.
- ⇒ See 5.1.14 and 5.1.15 on page 77.
- ⇒ See Annexure L on page 264

Third Appeal to CCMC:

- If the legal aid applicant does not pass the means test as set out in Annexure G1 & G2, but if the matter otherwise qualifies for legal representation under 4.1.1 or 4.4.2 of this Guide, then the applicant may appeal against the refusal of legal aid to CCMC.
- The legal aid applicant completes Annexure G3 and must submit a detailed motivation setting out why he/she will not be able to afford the cost of his/her own legal representation from his/her own resources having regard to his/her income, expenditure, assets and liabilities.
- Annexure G3 and the detailed motivation is sent to the Constitutional Case
 Management Committee (CCMC) to consider the appeal against refusal of legal
 <u>aid and to decide</u> whether or not the legal aid applicant should qualify qualifies for
 legal representation at State expense.
- In deciding the appeal against refusal of legal aid, the CCMC should consider:
 - * The income, expenditure, assets and liabilities of the legal aid applicant.
 - * The nature and number of the charges involved.

- * The number of accused involved.
- * The court in which the proceedings are to take place.
- * The anticipated duration and anticipated cost of the proceedings.
- * Any factors relating to the complexity of the case and the personal circumstances of the accused reported to the CCMC.
- Under section 3(d) of the Act <u>read with 5.1.8</u>, the CCMC may fix conditions for the
 payment of a contribution to Legal Aid SA by the legal aid applicant, which should,
 where possible, be made an order of court."

1.2 PARAGRAPH 5.1.8 page 75

5.1.8 PARTIALLY SUBSIDISED LEGAL AID

(a) Applicants who exceed the means test may nevertheless receive legal aid if:

- Substantial injustice would result if the applicant is unable to afford the cost of his/her legal representation; and
- A person with authority to authorise legal aid exercises his/her/its discretion in favour of the applicant, despite the applicant exceeding the means test (see paragraphs 5.1.1, 5.1.14, 5.1.15 and 10.2.2(a)).

(b) If an applicant is granted legal aid, despite exceeding the means test by more than the limit of the authority of the JCE (see paragraph 5.1.14), a monthly contribution to the cost of providing legal aid will be payable by the applicant. The applicant will pay this contribution for every calendar month (or portion thereof) during which legal aid is provided.

- (c) If a legal practitioner in the employ of Legal Aid South Africa is assigned to the applicant, the monthly contribution must be paid to the trust bank account of Legal Aid South Africa.
- (d) Where legal aid is granted, subject to a contribution, the court must be requested to make the payment of such contribution an order of the court.
- (a) An applicant who exceeds the means test is not as of right entitled to legal aid merely because he/she is willing to pay the applicable cost recovery in monthly contributions. Each case has to be assessed by CCMC on its own merits according to:
 - The criteria relevant to determine whether the applicant will suffer substantial injustice if legal representation is not provided at state expense;
 - Whether the applicant will be able to afford the cost of his/her own legal representation;

- Whether the applicant is able to adjust his/her standard of living to be able to afford the cost of his/her own legal representation.
- (b) The contribution amount must be paid monthly on advance until the cost recovery amount is paid in full, cessation of the trial or if the accused is convicted and sentenced to direct imprisonment, where after no further payment will become due and payable.
- (c) Where an applicant's circumstances change subsequent to the granting of legal aid subject to the payment of a contribution, then the applicant may motivate to CCMC for an amendment to the contribution amount.
- (d) If the accused fails to pay any contribution due, then legal aid will terminate and the assigned legal practitioner must advise the accused and the relevant judicial officer of the termination of legal aid either in writing or in court at the next appearance.
- (e) If the assigned legal practitioner is instructed on judicare, then the judicare practitioner must take instruction from the client as to whether the client will privately fund the practitioner or terminates the practitioner's mandate.
- (f) Where a court in accordance with section 3B of the Act, read with 5.5.3(a), orders the provision of legal aid where an applicant exceeds the means test, then such court order must provide for a contribution in accordance with the provisions of this policy.

See 11.2.3 on page 145 for the procedure relating to the Recovery of Contributions (As amended by Circular 2 of 2010).

(g) In criminal matters the cost recovery as per Table A and monthly contributions guidelines as per Table B hereto, subject to the discretion of CCMC, may be applied to any application for legal aid where legal aid is granted to any person whose monthly income or net assets exceeds the means test:

					Table	A - Cost R	ecovery	per Court Ty	/pe				
	Gross Monthly Income less	Cost Recovery Percentage of Anticipated Cost			Cost Recovery Amount Taken at Anticiapted Cost with regard to the Duration of the Matter								
	Income Tax	DC	RC	HC	District Court					Region	al Court		
					1 Trial Day	2-3 Trial Days	4-5 Trial Days	>5 Trial Days - Per 5 trial days or part thereof	1 Trial Day	2-5 Trial Days	6-10 Trial Days	>10 Trial Days -Per 10 trial days or part thereof	
1	Up to R 8 000	0%	0%	0%									
	R 8 001 - R 12 500	35%	25%	10%		R 1,070	R 1,926	R 2,782		R 1,484	R 3,180	R 4,240	
	R 12 501 - R20 000	75%	40%	20%		R 2,293	R 4,128	R 5,962		R 2,374	R 5,088	R 6,784	
4	R 20 001 - R 30 000	95%	95%	55%			R 5,228	R 7,552		R 5,639	R 12,084	R 16,112	
- 1	More than R 30 000	100%	100%	90%				R 7,950				R 16,960	

	Gross Monthly Income less Income Tax	Perc	Recov entage pated	of	Cost Recovery Amount Taken at Anticiapted Cost with regard to the Duration of the Matter							
		DC	RC	HC	High Court							
					1 Trial Day	5 Day Trial	10 Day Trial	15 Day Trial	20 Day Trial	>20 Day Trial - Per 20 trial days or part thereof		
1	Up to R 8 000	0%	0%	0%								
2	R 8 001 - R 12 500	35%	25%	10%		R 1,530	R 3,060	R 4,590	R 6,120	R 7,650		
3	R 12 501 - R20 000	75%	40%	20%		R 3,060	R 6,120	R 9,180	R 12,240	R 15,300		
4	R 20 001 - R 30 000	95%	95%	55%		R 8,415	R 16,830	R 25,245	R 33,660	R 42,075		
5	More than R 30 000	100%	100%	90%			R 27,540	R 41,310	R 55,080	R 68,850		

Note 1 The cost recovery amount is based on the Judicare Criminal Tariffs
The Grey shaded area indicates that the applicants do not qualify for legal aid assistance

	Gross Monthly Income less Income Tax	Cost Recovery Percentage of Anticipated Cost			Rate of Monthly Contribution				
	1 dX	DC	RC	HC					
						Min Contribu tion	Max Contribution		
1	Up to R 8 000	0%	0%	0%					
2	R 8 001 - R 12 500	35%	25%	10%	Minimum of R 300 + 10% of the amount over R 10 000	R 300	R 550		
3	R 12 501 - R20 000	75%	40%	20%	R 550 + 17.5% of the amount over R 12 500	R 550	R 1,862		
4	R 20 001 - R 30 000	95%	95%	55%	R 1862 + 27.5% of the amount over R 20 000	R 1,862	R 4,612		
5	More than R 30 000	100%	100%	90%	As Decided by CCMC	R 4,612			

Yours faithfully

N N Nedelle

Ms Vidhu Vedalankar Chief Executive Officer Legal Aid South Africa